A meeting of the STANDARDS COMMITTEE will be held THE CIVIC SUITE 0.1B, PATHFINDER HOUSE, ST MARY'S STREET, HUNTINGDON PE29 3TN on TUESDAY, 8 DECEMBER 2015 at 4:00 PM and you are requested to attend for the transaction of the following business:-

## AGENDA

Contact

#### **APOLOGIES**

1. **MINUTES** (Pages 5 - 8)

A Roberts 388015

To approve as a correct record the Minutes of the meeting held on 10th September 2015.

#### 2. MEMBERS' INTERESTS

To receive from Members declarations as to disclosable pecuniary or other interests in relation to any Agenda Item. See Notes below.

3. THE CODE OF CONDUCT AND THE REGISTER OF DISCLOSABLE PECUNIARY INTERESTS (Pages 9 - 16)

L Jablonska 388004

To consider a report by the Members' Support Assistant on the Code of Conduct and the Register of Disclosable Pecuniary Interests.

4. **ELECTION FREQUENCY** (Pages 17 - 30)

A Roberts 388015

To consider a report by the Returning Officer on the outcome of public consultation on the frequency of District Council elections.

5. DATE OF NEXT MEETING

A Roberts 388015

The next meeting of the Committee is scheduled to take place on 3rd March 2016 at 4.00pm in the Civic Suite, Pathfinder House.

Dated this 30 day of November 2015

Head of Paid Service

Jamebrater

## Notes

## 1. Disclosable Pecuniary Interests

(1) Members are required to declare any disclosable pecuniary interests and unless you have obtained dispensation, cannot discuss or vote on the matter at the meeting and must also leave the room whilst the matter is being debated or voted on.

- (2) A Member has a disclosable pecuniary interest if it -
  - (a) relates to you, or
  - (b) is an interest of -

    - (i) your spouse or civil partner; or(ii) a person with whom you are living as husband and wife; or
    - (iii) a person with whom you are living as if you were civil partners

and you are aware that the other person has the interest.

- (3) Disclosable pecuniary interests includes -
  - (a) any employment or profession carried out for profit or gain;
  - (b) any financial benefit received by the Member in respect of expenses incurred carrying out his or her duties as a Member (except from the Council);
  - (c) any current contracts with the Council;
  - (d) any beneficial interest in land/property within the Council's area;
  - (e) any licence for a month or longer to occupy land in the Council's area:
  - (f) any tenancy where the Council is landlord and the Member (or person in (2)(b) above) has a beneficial interest; or
  - (g) a beneficial interest (above the specified level) in the shares of any body which has a place of business or land in the Council's area.

## Non-Statutory Disclosable Interests

- (4) If a Member has a non-statutory disclosable interest then you are required to declare that interest, but may remain to discuss and vote providing you do not breach the overall Nolan principles.
- (5) A Member has a non-statutory disclosable interest where -
  - (a) a decision in relation to the business being considered might reasonably be regarded as affecting the well-being or financial standing of you or a member of your family or a person with whom you have a close association to a greater extent than it would affect the majority of the council tax payers, rate payers or inhabitants of the ward or electoral area for which you have been elected or otherwise of the authority's administrative area, or
  - (b) it relates to or is likely to affect a disclosable pecuniary interest, but in respect of a member of your family (other than specified in (2)(b) above) or a person with whom you have a close association, or
  - (c) it relates to or is likely to affect any body
    - exercising functions of a public nature; or
    - (ii) directed to charitable purposes; or
    - (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a Member or in a position of control or management.

and that interest is not a disclosable pecuniary interest.

## Filming, Photography and Recording at Council Meetings

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Please contact Anthony Roberts, Democratic Services Team, Tel No. 01480 388015/e-mail: Anthony.Roberts@huntingdonshire.gov.uk if you have a general query on any Agenda Item, wish to tender your apologies for absence from the meeting, or would like information on any decision taken by the Committee/Panel.

Specific enquiries with regard to items on the Agenda should be directed towards the Contact Officer.

Members of the public are welcome to attend this meeting as observers except during consideration of confidential or exempt items of business.

Agenda and enclosures can be viewed on the District Council's website – www.huntingdonshire.gov.uk (under Councils and Democracy).

If you would like a translation of Agenda/Minutes/Reports or would like a large text version or an audio version please contact the Elections & Democratic Services Manager and we will try to accommodate your needs.

## **Emergency Procedure**

In the event of the fire alarm being sounded and on the instruction of the Meeting Administrator, all attendees are requested to vacate the building via the closest emergency exit.



# Agenda Item 1

#### **HUNTINGDONSHIRE DISTRICT COUNCIL**

MINUTES of the meeting of the STANDARDS COMMITTEE held in the Civic Suite 0.1A, Pathfinder House, St Mary's Street, Huntingdon PE29 3TN on Thursday, 10 September 2015.

PRESENT: Mr A Hansard - Chairman

Councillors K M Baker, Mrs B E Boddington,

M F Shellens and J E White

APOLOGIES: Apologies for absence from the meeting were

submitted on behalf of Mrs L A Duffy,

D A Giles and R Harrison

## 21. MINUTES

The Minutes of the meeting of the Committee held on 25th June 2015 were approved as a correct record and signed by the Chairman.

## 22. MEMBERS' INTERESTS

No declarations of interests were received.

# 23. THE CODE OF CONDUCT AND THE REGISTER OF DISCLOSABLE PECUNIARY INTERESTS

By means of a report by the Members' Support Assistant (a copy of which is appended in the Minute Book) the Committee was updated on the adoption of a Code of Conduct by Town and Parish Councils and on the receipt and publication of register of interests forms on behalf of District and Town and Parish Councillors. Members were reminded that the Monitoring Officer had a duty to establish and maintain a register of disclosable pecuniary interests. They noted that all of the 71 Town and Parish Councils had adopted a Code of Conduct, with 55 based on that adopted by the District Council, 12 had opted for the Code promoted by the National Association of Local Councils and the remaining four Councils had adopted their own version of the Code.

Members were then informed that, of the 71 Town and Parish Councils, 60 had their full Register published, which comprised the Disclosable Pecuniary Interests (DPI) forms of all Councillors. Clerks from the remaining 11 Parish Councils had been reminded to send in outstanding DPI forms as soon as possible.

In terms of individual DPIs, 586 of a total of 650 had been received from Parish Councillors, 26 were outstanding and 38 were vacancies. The forms of all District Councillors had been published.

The Committee considered how to ensure the outstanding DPIs were received. Although the Monitoring Officer had no enforcement powers, owing to the legal nature of the duty to publish DPIs, it was felt that primary responsibility should remain with the Monitoring

Officer, with support from relevant Ward Members.

**RESOLVED** 

that the contents of the report be noted.

## 24. COMPLAINTS

The Committee received and noted a report by the Policy, Performance and Transformation Manager (a copy of which is appended in the Minute Book) on complaints submitted to the Local Government Ombudsman (LGO) in 2013/14 and 2014/15.

The Committee was informed that in 2013/14, of the 15 complaints that were the subject of investigations by the LGO, three were upheld. Brief explanations of the three cases were received. No complaints were upheld in 2014/15.

With regard to internal complaints handling, the Committee was acquainted with trends over the last six years. There had been a reduction in the number of complaints investigated in the period but the significant decline in complaints in the last year suggested there had been under-reporting. For this reason and because a review was now due, a revised policy and internal guidance would be submitted to the Committee for approval in the autumn.

**RESOLVED** 

that the contents of the report be noted.

## 25. ELECTORAL BOUNDARY REVIEW

The Committee gave consideration to a report by the Managing Director (a copy of which is appended in the Minute Book) on the Local Government Boundary Commission for England's (LGBCE) process for the electoral review of Huntingdonshire. The first phase of the review was for the Council to produce a submission to the LGBCE, which provided a rationale, backed up with evidence, for a proposed Council size. The timescale for completion of this work was very short, so a working group comprising representatives from political groups had been convened to make a recommendation on the number of councillors the Council needed.

The Committee reviewed the detailed submission, which had been prepared to support the retention of 52 Members. Subject to strengthening the Council's case through the inclusion of sources for the figures provided, the Committee endorsed the contents of the submission on Council size.

Members noted that the Committee would continue to be involved in the remaining stages of the review.

## **RESOLVED**

that the Council be recommended to approve the Huntingdonshire District Council submission to the Local Government Boundary Commission for England on Council size.

## 26. DATE OF NEXT MEETING

Members noted that the next meeting of the Committee was scheduled to take place on 3rd December 2015 at 4.00pm in the Civic Suite, Pathfinder House, Huntingdon.

Chairman



# Agenda Item 3

Public/Confidential\*
Key Decision - Yes/No\*

\* Delete as applicable

## **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Update on Code of Conduct and

Register of Disclosable Pecuniary Interests

**Meeting/Date:** Standards Committee – 3 December 2015

**Executive Portfolio:** 

**Report by:** Beverley Morrison, Members' Support Assistant

Ward(s) affected: All Wards

## **Executive Summary:**

The Monitoring Officer has a duty to establish and maintain a register of disclosable pecuniary interests and this report provides the Committee with an update on the current level of returns and to consider any action that might be necessary to encourage those Councils who continue to fail to return their forms to comply.

## Recommendation(s):

The Committee is requested to consider and comment on the report.

#### 1. WHAT IS THIS REPORT ABOUT?

- 1.1 Chapter 7 of the Localism Act 2011 requires the Monitoring Officer to establish and maintain a register of interests of Members of the District Council and also continues to be responsible for maintaining the Register for Parish Councils. The register has to be open for inspection at the District Council's Offices and published on the District Council's website. Where a Parish Council has a website, the District Council is also required to provide that Council with the information necessary to enable it to publish their current register on its own website. Information in respect of the DPIs of each Parish Council is presented in the Appendix to this report.
- 1.2 Each Parish Council also has a duty to adopt a Code of Conduct. All Town and Parish Councils were requested to advise the Monitoring Officer when their Council had adopted a new Code and to confirm whether it was identical to that adopted and promoted by the District Council or alternatively the version produced by the National Association of Local Councils (NALC) or any other.

#### 2. WHY IS THIS REPORT NECESSARY/BACKGROUND

- 2.1 The Committee is responsible for maintaining high standards of conduct by Members of the District and Town and Parish Councils, for monitoring operation of the Code of Conduct and for considering the outcome of investigations in the event of breaches of the Code. The District Council has a duty to maintain and publish the Registers of Pecuniary Interests of both the District and Town and Parish Councils. Those Members who fail to comply with the 2011 Act are guilty of an offence and liable to a maximum fine of £5,000 and disqualification for up to 5 years.
- 2.2 This report describes the current position in relation to both of these matters.

## 3. ANALYSIS/REPORT

- 3.1 The DPI forms that have been received have been published. Any changes made to pecuniary interests also have been published.
- 3.2 Of 71 Town and Parish Councils, 61 have had their full Register published on the District Council's website. Clerks from the remaining 10 Parish Councils have been reminded to send in outstanding DPI forms as soon as possible.
- 3.3 In terms of individual DPIs, 592 out of a total of 650 have been received from Parish Councillors; 22 are outstanding and 36 are vacant. The up to date position on each Council is noted in Appendix 1. The Committee will appreciate that it is unlikely that there will ever be a complete return at any one time because of ever changing nature of the system.
- 3.4 All District Councillors' DPI forms are loaded onto the Council's website.

# 4. KEY IMPACTS? HOW WILL THEY BE ADDRESSED?

4.1 The Member Support Assistant continues to pursue those Parish Councils where DPIs are still outstanding. Similarly, incomplete or inaccurate forms are returned to Parish Councils with a request to revise and return.

## 5. WHAT ACTIONS WILL BE TAKEN

- 5.1 Parish Clerks have been contacted by email to submit DPI forms as soon as possible. The situation will be monitored.
- The Committee may recall that they had suggested, at a previous meeting, that they or the Chairman should give notice of their intention to visit meetings of the Parish Councils where DPIs are outstanding to explain how important it was for their Members to complete the forms. Members are asked to indicate whether they still wish to pursue this option or, given the few involved, whether they would prefer the Member Support Assistant to continue to pursue the forms in the usual way. Outstanding Parish Councils' DPI's are due from:- Farcet, Folksworth & Washingley, Godmanchester, Grafham, Hemingford Grey, Kimbolton & Stonely, Ramsey, Southoe & Midloe, Stilton and Yelling. All Parish Clerks have been emailed in early November for an update.

## 6. LINK TO THE CORPORATE PLAN

6.1 The Council has a stated commitment to working with our communities and ensuring they get involved with local decision making by ensuring that DPI's are published and the Council is supporting local accountability and transparency in decision making.

## 7. CONSULTATION

7.1 Not applicable

## 8. LEGAL IMPLICATIONS

8.1 There is no legal obligation upon Town and Parish Councils to notify the Monitoring Officer, records indicate that all Town and Parish Councils have adopted a Code of Conduct. Fifty-six of those Parish Councils have adopted a Code based on that adopted by the District Council. Eleven Town and Parish Councils have opted for the Code promoted by NALC, and four have adopted their own version of the Code. The up to date position on each Council is noted in Appendix 2.

## 9. REASONS FOR THE RECOMMENDED DECISIONS

The Committee take a role for maintaining high standards of conduct by Members and for monitoring the Code of Conduct.

#### 10. LIST OF APPENDICES INCLUDED

Appendix 1 – Town and Parish Councils Disclosable Pecuniary Interests (DPI) forms (as at 3 December 2015)

Appendix 2 – Town and Parish Council New Standards Regime and Code of Conduct (as at 3 December 2015)

## **BACKGROUND PAPERS**

None.

## **CONTACT OFFICER**

Lisa Jablonska, Elections and Democratic Services Manager 01480 388004

## Appendix 1

Town and Parish Councils Disclosable Pecuniary Interests (DPI) forms

Town/Parish Council	No of Clirs	DPI	Vacancy	DPI	NOTES
	110 01 01110	Rec'd	radandy	Outstanding	
1 Abbots Ripton	6	6			CORRECT
2 Abbotsley	7	7			CORRECT
3 Alconbury	11	10	1		CORRECT
4 Alconbury Weston	7	7			CORRECT
5 Alwalton	5	5			CORRECT
6 Barham & Woolley	5	4	1		CORRECT
7 Bluntisham	11	11			CORRECT
8 Brampton	15	15			CORRECT
9 Brington & Molesworth	5	5			CORRECT
10 Broughton	7	6	1		CORRECT
11 Buckden	15	14	1		CORRECT
12 Buckworth	5	5			CORRECT
<b>13</b> Bury	9	9			CORRECT
14 Bythorn & Keyston	5	3	2		CORRECT
15 Catworth	7	6	1		CORRECT
16 Colne	9	9			CORRECT
17 Conington	5	5			CORRECT
18 Earith	11	11			CORRECT
19 Easton	5	5			CORRECT
20 Ellington	7	7			CORRECT
21 Elton	9	9			CORRECT
22 Farcet	11	6	2	3	EMAILED 4/11
23 Fenstanton	13	13			CORRECT
24 Folksworth & Washingley	9	7	1	1	EMAILED 5/11
25 Glatton	5	5			CORRECT
26 Godmanchester	17	9		8	EMAILED 5/11
27 Grafham	7	6		1	EMAILED 5/11
28 Great & Little Gidding	7	7			CORRECT
29 Great Gransden	9	9			CORRECT
30 Great Paxton	9	7	2		CORRECT
31 Great Staughton	9	9			CORRECT
32 Hail Weston	7	6	1		CORRECT
33 Hemingford Abbots	7	7			CORRECT
34 Hemingford Grey	13	9	2	2	EMAILED 5/11
35 Hilton	9	9			CORRECT

## Appendix 1

Town and Parish Councils Disclosable Pecuniary Interests (DPI) forms

Town/Parish Council	No of Clirs	DPI Rec'd	Vacancy	DPI Outstanding	NOTES
36 Holme	7	7		<u> </u>	CORRECT
37 Holywell cum Needingworth	13	13			CORRECT
38 Houghton & Wyton	9	9			CORRECT
39 Huntingdon	19	19			CORRECT
40 Kimbolton & Stonely	11	9	1	1	EMAILED 5/11
41 Kings Ripton	5	5			CORRECT
42 Leighton Bromswold	7	6	1		CORRECT
43 Little Paxton	15	13	2		CORRECT
44 Offord Cluny & Offord Darcy	11	9	2		CORRECT
45 Old Hurst	7	6	1		CORRECT
46 Old Weston	7	6	1		CORRECT
47 Perry	9	9			CORRECT
48 Pidley cum Fenton	7	7			CORRECT
49 Ramsey	17	16		1	EMAILED 5/11
50 Sawtry	15	12	3		CORRECT
51 Sibson cum Stibbington	7	6	1		CORRECT
52 Somersham	15	15			CORRECT
53 Southoe & Midloe	7	5		2	EMAILED 5/11
54 Spaldwick	7	7			CORRECT
55 St Ives	17	17			CORRECT
56 St Neots	21	21			CORRECT
57 Stilton	11	7	3	1	EMAILED 5/11
58 Stow Longa	5	4	1		CORRECT
<b>59</b> The Stukeleys	9	9			CORRECT
<b>60</b> Tilbrook	5	3	2		CORRECT
61 Toseland	5	5			CORRECT
62 Upton & Coppingford	5	5			CORRECT
63 Upwood & The Raveleys	9	9			CORRECT
<b>64</b> Warboys	15	15			CORRECT
65 Waresley cum Tetworth	5	5			CORRECT
66 Wistow	7	6	1		CORRECT
67 Woodhurst	7	7			CORRECT
68 Woodwalton	5	5			CORRECT
69 Wyton on the Hill	7	7			CORRECT
70 Yaxley	17	16	1		CORRECT
<b>71</b> Yelling	7	4	1	2	EMAILED 5/11
Totals	650	592	36	22	

# Town and Parish Council New Standards Regime and Code of Conduct (as at 3 December 2015)

Town/Parish Council	HDC Code	NALC Code	Own Code
Abbotsley	Х		
Abbots Ripton	Χ		
Alconbury	Χ		
Alconbury Weston		X	
Alwalton	X		
Barham & Woolley	X		
Bluntisham	X		
Brampton	X		
Brington & Molesworth	X		
Broughton	X		
Buckden	X		
Buckworth	X		
Bury Bythorn & Keyston	X X		
Catworth	X		
Colne			Х
Conington	X		Λ
Earith		X	
Easton	Х	^	
Ellington	X		
Elton	X		
Farcet		Х	
Fenstanton	Х		
Folksworth & Washingley		Х	
Glatton	Х		
Godmanchester	Х		
Grafham	Х		
Great & Little Gidding	Χ		
Great Gransden	Χ		
Great Paxton	Χ		
Great Staughton	X		
Hail Weston		X	
Hemingford Abbots	X		
Hemingford Grey	X		
Hilton	X	1	
Holme	X	1	
Holywell cum Needingworth	X		
Houghton & Wyton	.,		Х
Huntingdon	X	+	
Kimbolton & Stonely	X		
Kings Ripton	X		
Leighton Bromswold	X		
Little Paxton	Х	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	
Offord Cluny & Offord Darcy		X	

# Town and Parish Council New Standards Regime and Code of Conduct (as at 3 December 2015)

Town/Parish Council	HDC Code	NALC Code	Own Code
Old Hurst		Х	
Old Weston	Х		
Perry	Х		
Pidley cum Fenton	X		
Ramsey			X
Sawtry	Х		
Sibson cum Stibbington	Х		
Somersham	Х		
Southoe & Midloe			X
Spaldwick	Х		
St Ives	Х		
St Neots	Х		
Stilton		Х	
Stow Longa	Х		
The Stukeleys	Х		
Tilbrook	Х		
Toseland	Х		
Upton & Coppingford	Х		
Upwood & The Raveleys	Х		
Warboys	Х		
Waresley cum Tetworth		Х	
Wistow	Х		
Woodhurst		Х	
Woodwalton		Х	
Wyton on the Hill	Х		
Yaxley	Х		
Yelling	X		
TOTAL	56	11	4

# Agenda Item 4

Public Key Decision - No

## **HUNTINGDONSHIRE DISTRICT COUNCIL**

Title/Subject Matter: Election Frequency

**Meeting/Date:** Standards Committee – 3rd December 2015

**Executive Portfolio:** Executive Leader

Report by: Managing Director

Ward(s) affected: All

## **Executive Summary:**

The Local Government Boundary Commission for England (LGBCE) is reviewing Huntingdonshire District Council's electoral arrangements. At the meeting in September, the Council approved a submission in which it recommended the retention of 52 Councillors based on variable numbers of Members per ward, rather than a fixed number.

A consequence of retaining this flexibility is that it will not be possible to hold elections in all wards every year. This means that unless the Council decides to move to whole Council elections, the LGBCE is highly unlikely to accept the proposal on the number of Councillors. A consultation has, therefore, been held on how often elections should be held to appoint District Councillors.

The outcome of the consultation is reported here to enable the Committee to make a recommendation to the Council. The Council is required to hold a special meeting and this will take place on 16th December 2015. Any resolution to change the Council's election cycle will require the support of two thirds of those Members present and voting.

It is recommended that after reviewing the consultation responses, the Committee should decide whether to:

(a) Recommend to Council that it should resolve to move from elections by thirds to all-out elections with effect from the ordinary day of elections in May 2018.

## **OR**

(b) Recommend to Council that it should not resolve to move to all-out elections, thus retaining a pattern of electing by thirds.

## AND

(c) Recommend to Council that it makes an order to change the ordinary day of elections for parishes in the district so that they all elect councillors in 2018 and every four years thereafter.

### 1. WHAT IS THIS REPORT ABOUT/PURPOSE?

1.1 This report provides the Committee with an opportunity to consider the responses received during consultation of whether to change the Council's electoral frequency and to make a recommendation to the Council on whether to change to all-out elections from 2018.

## 2. WHY IS THIS REPORT NECESSARY/BACKGROUND

2.1 To help inform the Council decision on whether to resolve to move to all-out elections.

## 3. OPTIONS CONSIDERED/ANALYSIS

- 3.1 The Council may make a resolution to move to all-out elections at any point, but the issue has been raised now because of the boundary review. If the Council retains elections by thirds then the LGBCE will look to adopt a pattern of three member wards across the district. If the Council resolves to move to all-out elections then the LGBCE may adopt a more mixed warding pattern with one, two and three member wards being proposed as appropriate.
- 3.2 All-out elections will be held in 2018 irrespective of whether a resolution is made by Council, as this is standard practice in areas that have new warding arrangements. If the Council does not resolve to move to all-out elections, then after the 2018 polls the Council will revert back to holding elections by thirds, with a third of its seats being contested again in 2019. If it does make a resolution to move to all-out elections from 2018, then all seats would next be contested in 2022.
- 3.3 If an authority wants to move to all-out or whole council elections it first needs to have carried out appropriate consultation with stakeholders. Any resolution must then be made by a specially convened meeting of the Council and requires the support of two thirds of voting members. If the Council does make such a resolution, it must publish an explanatory document and give notice to the Electoral Commission. If the Council makes a resolution, it may not pass another resolution within the next five years.
- 3.4 All Parish Councils in Huntingdonshire currently hold their elections in a year in which a corresponding district seat is contested. This helps to improve turnout in parish elections and minimises the likelihood of a standalone parish council election, which would be likely to cost the parish council considerably more money.
- 3.5 If the Council does make a resolution to move to all-out elections, it also has the power to make an order to change the year of election for parishes in the District to bring them in line with elections to the District Council. Any order made by the Council may make transitional provision to allow for the retirement of existing parish councillors at times different from those that would otherwise apply.
- 3.6 The LGBCE has recently commenced an electoral review of Huntingdonshire District Council. The first phase of the review was for the Council to produce a submission to the LGBCE, which provides a rationale, backed up with evidence, for a proposed Council size. The submission was approved on 30th September 2015 and duly forwarded to the LGBCE.

- 3.7 The submission recommended the retention of 52 Councillors based on variable numbers of Members per ward, rather than a fixed number. A consequence of retaining this flexibility is that it will not be possible to hold elections in all wards every year. This means that unless the Council decides to move to whole Council elections, the LGBCE is highly unlikely to accept the proposal on the number of Councillors.
- 3.8 A consultation has, therefore, been held on how often elections should be held to appoint District Councillors. Various interested parties have been contacted and invited to submit their views. The list includes:
  - District Councillors;
  - County Councillors:
  - Town and Parish Councils;
  - Neighbouring District / City Councils;
  - Cambridgeshire County Council;
  - Local Members of Parliament;
  - Local Members of the European Parliament;
  - The Cambridgeshire Police and Crime Commissioner;
  - The Hunts Forum of Voluntary Organisations.
- 3.9 The consultation has been featured on the Council's website and responses can be submitted online. Printed copies of the consultation have been available from Pathfinder House. There also has been a press release.
- 3.10 Consultees have been asked to indicate whether they think the Council should hold elections by thirds or whole Council elections every four years. They have been able to submit comments as well if they wish. Responders were able to identify themselves but do not have to do so. Not all responders provided their names. Those who did included District Council Members, parish council representatives and members of the public.
- 3.11 The responses received appear in an Appendix hereto. At the time of writing 40 responses had been received. In summary, they reveal an equal split in opinion with 19 (47.5%) in favour of retaining elections by thirds while 21 (52.5%) preferring to move to all out elections every four years. Comments have been reproduced exactly as they were supplied.

# 4. KEY IMPACTS/RISKS? HOW WILL THEY BE ADDRESSED?

4.1 The risks are, firstly, that electoral equality will not exist and, secondly, that the LGBCE will reject the Council's proposals on Council size on the "technical" ground that the electoral cycle does not correspond with that recommended. The first risk is catered for by the purpose of the review itself. The second risk will be addressed at the full Council meeting in December.

## 5. WHAT ACTIONS WILL BE TAKEN/TIMETABLE FOR IMPLEMENTATION

5.1 The consultation commenced on 23rd October and will finish on 4th December 2015. Any responses received after the publication of the Agenda for the Standards Committee will be reported at the meeting. The Committee's recommendation together with the consultation outcome will be submitted to a special meeting of the Council on 16th December 2015. The LGBCE will then be informed of the Council's decision.

### 6. LINK TO THE CORPORATE PLAN

- Working with our communities we want our communities to get involved with local decision making. In particular the objectives to:
  - · create stronger and more resilient communities, and
  - empower local communities.

## 7. LEGAL IMPLICATIONS

7.1 The primary legislation in this area is the Local Democracy, Economic Development and Construction Act 2009, which consolidates and amends legislation previously contained in the Local Government Act 1972, the Local Government Act 1992 and the Local Government and Public Involvement in Health Act 2007. This legislation specifies the requirement to undertake electoral reviews and prescribes their procedures and parameters.

## 8. RESOURCE IMPLICATIONS

8. 1 A budget for elections already exists. Significant savings will be made if the Council does move to all-out elections.

## 9. OTHER IMPLICATIONS

- 9.1 The review is required to have regard to:
  - the need to secure equality of representation;
  - the need to reflect the identities and interests of local communities; and
  - the need to secure effective and convenient local government.

## 10 REASONS FOR THE RECOMMENDED DECISIONS

- 10.1 To assist the Council to take a decision on whether to resolve to move to allout elections.
- 10.2 The Committee is recommended to the Committee should decide whether to:
  - (a) Recommend to Council that it should resolve to move from elections by thirds to all-out elections with effect from the ordinary day of elections in May 2018.

OR

(b) Recommend to Council that it should not resolve to move to all-out elections, thus retaining a pattern of electing by thirds.

**AND** 

(c) Recommend to Council that it makes an order to change the ordinary day of elections for parishes in the district so that they all elect councillors in 2018 and every four years thereafter.

## **BACKGROUND PAPERS**

Local Government Boundary Commission for England – <u>Technical Guidance</u>

Local Government Boundary Commission for England – <u>Taking part in the Electoral review of Huntingdonshire District Council – A guide for councillors</u>

## **CONTACT OFFICER**

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## **CONSULTATION ON MOVING TO ALL-OUT ELECTIONS**

The consultation was open between 23rd October and 4th December 2015. Any further responses will be reported verbally to the Committee.

## Do you think we should elect one third of our Councillors every year and have one year without an election or elect all of our Councillors every four years?

Answer Choices	Number	%
Elections by thirds	27	42.9
Whole council elections	36	57.1
every four years		

## **ALL RESPONSES**

Comments are reported exactly as supplied.

## Comments in favour of retaining elections by thirds

1	Elections by thirds	Elections by thirds provides a rolling renewal and reinvigoration of the council. Elections by thirds provides a frequent litmus test of the popularity of council policies, it would not be good to have a whole council elected in one go and in power for four years. Vital that wholesale disruption is avoided by regular refresh and introduction of new blood at frequent intervals. Bearing in mind the complexion of the council every effort should be made to facilitate the efforts of minor parties to gain seats. This occurs with election by thirds reducing the breadth of seats being fought at the same time. More balanced councils are better from a governance perspective and holding the executive to account. Large majorities are unhealthy.	Personal – Name Supplied
2	Elections by thirds	Better continuity	Personal – Name supplied
3	Elections by thirds	None	none
4	Elections by thirds	This would allow some continuity in councillors, of course some will fall by the wayside and those wards could elect for the nearest for usual election.	Personal – Name supplied
5	Elections by thirds	None	Personal – No name supplied
6	Elections by thirds	None	Cllr Robert H Brown,Ramsey

			Town Counci
7	Elections	None	Personal – No name
	by thirds		supplied
8	Elections	Evens out dramatic swings - no throw it all	Personal - Name
	by thirds	away and start again name	supplied
9	Elections	I see no reason to change the existing	Personal – Name
	by thirds	system	supplied
10	Elections by thirds	I have lived in London, where the Councils have 4 yearly elections, and it has repeatedly led to complete Councils being elected almost as local popularity contests - based on the latest national political trends - rather than the work which is done locally.  Four yearly elections also allows local Councillors to take their electorate for granted - whereby elected Councillors do very little for 3 years and then "work" for a year just to get re-elected. Yearly elections force the political parties to work better for their local people because their "party" is constantly under electoral review.  We need to retain the Election by thirds principal.	Personal – Name supplied
11	Elections by thirds	By thirds maintains some continuity of expertise and experience on the council	Personal – No name supplied
12	Elections	None None	Personal – No name
10	by thirds	N	supplied
13	Elections by thirds	None	Personal – No name supplied
14	Elections by thirds	The elections by thirds provides for stability within the political leadership of the Council with the risk of majority swings being minimised. In addition elections by thirds allows for workloads to be managed across three years rather than a full all out election process	Personal – No name supplied
15	Elections by thirds	My reasons are it gives continuity of Councillors and experience is much needed when assisting residents and parish councils - in a Ward with seven parishes rural areas rely very much on their Councillors for help and advice. Rural areas have different needs from that of urban areas. It is not the fact they do not wish to integrate but it is what it is, and they chose to live in a village and enjoy a rural lifestyle and their Councillors are part of this make up.	Cllr Barbara Boddington
16	Elections by thirds	None	Personal – No name supplied
17	Elections by thirds	By continuing with the current system of elections by thirds, there is not a risk of	Carole Pollock, Parish Clerk, The

		losing all skilled and experienced Councillors in one go	Stukeleys Parish Council,The Stukeleys Parish
18	Elections by thirds	Councillors considered this matter at their meeting on 2nd November 2015 and unanimously agreed to support the present one third election process.	Diane Taylor (clerk),Great Gransden Parish Council
19	Elections by thirds	Waresley-cum-Tetworth Parish Council would prefer to retain the current system, which ensures a degree of continuity	Mrs Sylvia Sullivan (Acting Clerk),Waresley- cum-Tetworth Parish Council
20	Elections by thirds	Warboys Parish Council support a continuation of the present system of elections by thirds by the District Council.	Roy Reeves, Clerk to Warboys Parish Council
		There are a number of reasons for the Parish Council's decision.	
		Members were of the opinion that full council elections can leave an authority hostage to the national picture prevailing at the time with an unpopular government heavily skewing a council election as this is used by the electorate as an opportunity for a protest vote. The potential result is swings in political control through no fault of a local council and the loss of experienced councillors. A large influx of new and inexperienced councillors takes time to function efficiently to the detriment of the local community.	
		Furthermore, the cost savings of full council elections are not as great as may be first imagined. In the case of single member wards, there is no actual saving as an election for the district occurs only once every four years now. It has become the practice for joint elections to be held with national government, European Parliament or referenda. In the case of elections by thirds, there is a 3 in 4 chance of a joint election with the costs shared but in the case of a full council election, there is a possibility that the whole of the cost will fall on the district (in the case where there are no parish or town elections).  If the Council moves to full council elections, all of the parish and town council elections will have to change to follow	
		suit. With so many town and parish councils in Huntingdonshire, a joint national/European, district and town/parish election becomes difficult to administer. It brings the risk of town and parish council	

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		elections becoming similarly skewed if they are all held in a year when a government is at the depths of its unpopularity. The same is true of cost sharing with a smaller chance of costs being shared three ways as opposed to two.	
21	Elections by thirds	Alwalton Parish Council would prefer that HDC retain the current election process of "election by Thirds"	Mr Andy Golding - Clerk to Alwalton Parish Council
22	Elections by thirds		Emma Tajer,Farcet Parish Council
23	Elections by thirds	We discussed the proposed change in HDC Elections practice at the last Godmanchester Town Council meeting 19/11/2015 and voted on which system people favoured.	Kath Spowart – Godmanchester Town Council
		The vote was: 7 councillors for the whole council elections every 4 years 8 councillors for the elections by thirds	
24	Elections by thirds		Personal – No name supplied
25	Elections by thirds	During my 12 years as a District Councillor most of the my elections were under "thirds" which was fine. Once, to balance things out, we were "all out" and I found that quite disturbing especialy in a three seat Ward. My reccomendation would be stay as is by thirds.	Personal – Name supplied
26	Elections by thirds	Elections by thirds would keep the district in touch with the electors especially as there will also be town and parish elections taking place. I think that all-out elections are better for the larger party as they have the resources to cope with them. Also, all-out elections leave the possibility that unpopular or bad decisions will be forgotten by the time the next set of elections roll round. I feel that all out elections are also a snap shot in time and leave the possibility that in one bad year, dissatisfaction can lead to a result that is an anomaly and leave four years until it can be altered - as has happened with UKIP having undue influence at Shire Hall.  I understand that the decision has already been made by the Cabinet to favour whole	Personal – No name supplied
07	Flaction	council elections, but I feel it is for the wrong reasons and one they may regret.	Darrages
27	Elections by thirds	I believe that it is much better to elect councillors by thirds as it makes our councillors more responsive to change. The public have a better opportunity to change their representatives voting annually rather than once every four years.	Personal – Name supplied

## Comments in favour of moving to all out elections

1	Whole	Appears a sensible solution	Cllr David Harty
	Council		•
	Elections		
2	Whole	Reduce down the number of councillors as	Personal – No name
	Council	is happening with other councils throughout	supplied
3	Elections Whole	the Country In Ramsey we have an election every year	Personal – No name
3	Council	as there are 3 district councillors and 1	supplied
	Elections	County Councillor which I am sure is the	оаррноа
		same for most towns. This involves work	
		and cost every year, not just for those	
		standing, but for hiring of venues for the	
		voting, the payments for the officers handing out voting slips, the venue and	
		officers for the count. If HDC could match	
		it's election with that of Cambs County	
		Council, then there would only be one	
		election every four years which would save	
		money, in particular during these times when councils are looking for ways to	
		economise.	
		It would of course mean that you could	
		have many councillors who have no	
		experience of running a council but then	
		they would have the officers supporting them.	
4	Whole	None	Personal – No name
	Council		supplied
	Elections		
5	Whole	I am just of the opinion that once every four	Personal – Name
	Council Elections	years means less work and cost for everyone. Of course it would have to be	supplied
	Licotions	well publicised to make people aware of	
		what is happening and why.	
6	Whole	None	Personal – No name
	Council		supplied
7	Elections Whole	Saves money and stops voter fatigue	Councillor Stephen
'	Council	Caves money and stops voter rangue	Cawley
	Elections		,
8	Whole	The current 'thirds' method of elections	Personal – Name
	Council Elections	appears nonsensical. It would not work, nor	supplied
	Elections	be acceptable, for a General Election, so why do local councils have this method?	
		The principle of only one third of	
		Councillors being up for election at any one	
		time reduces, in my opinion at least, the	
		possibility of the tax-payer being able to demonstrate their disappointment with the	
		record of the council, as any change in	
		numbers of councillors aligned to any	
		particular political party, at that, is less	
		likely to be able to influence the councils	
		policy, behaviour, as those incumbent for	
	1	another 1, 2 or 3 years are not likely to	

9	Whole Council	listen to any public opinion in the vote, as it does not directly effect them. A single 'Whole Council' election may just ensure that Councillors become more likely to listen to the public, and actually work for them, rather than for their own interests. In addition, surely a single 'whole council' election would be more cost effective to facilitate that three separate partial elections. In the current era of austerity this should also a be serious consideration for supporting a change.	Personal – Name supplied
10	Elections Whole Council Elections	This is the cheapest option and would increase democratic accountability.	Personal – No name supplied
11	Whole Council Elections	Whole election arrangements are suitable for higher levels of government (county, central) and lower levels (parish, town) so there is no democratic reason why district councils should be different. Whole council elections would also save money.	Personal – Name supplied
12	Whole Council Elections	I believe that 3 member wards ie Eynesbury should have three councillors BUT each councillor to represent one third of this massive ward.	Derek Giles - Town, district and county councillor
13	Whole Council Elections	None	Personal – No name supplied
14	Whole Council Elections	None	Personal – No name supplied
15	Whole Council Elections	Much cleaner to elect all in one hit. I understand there is an additional benefit under this approach whereby we retain our existing Ward structure, which works well for us	Personal – Name supplied
16	Whole Council Elections	None	Personal – No name supplied
17	Whole Council Elections	this would save money also allow for a change in approach if the public wished the present system would allow any party with a significantly large majority still to be able to push ahead with unpopular actions reguardless of public feeling.	Personal – No name supplied
18	Whole Council Elections	Whole Council elections every 4 years will reduce costs as well as giving more stability to the Council.	Personal – Name supplied
19	Whole Council Elections	None	Personal – Name supplied
20	Whole Council Elections	None	Houghton & Wyton Parish Council

21	Whole Council Elections	Both the current and the proposed systems are inherently undemocratic as they fail to represent the votes of the many pair who do not vote for the winner in their ward or the controlling group in the council. The proposal to move to whole council elections is, on balance, slightly preferable as it offers the opportunity to remove the controlling group should that be the wish of electors while the current system would allow that group to remain in office even if it won no seats in one or two years of the electoral cycle.	Personal – Name supplied
		Really, we need a more democratic electoral system which reflects both majority and minority opinion and votes. Unless the council can offer that change, I hope it will engage not just on the frequency of elections but also on the visibility and accountability of its members.	
		In addition, there should be regulations governing the change of political allegiance of elected members requiring them to seek re-election in these circumstances. I respect those who are open to new opinions bit believe that as representatives such changes should be endorsed or rejected by their electorate as we saw recently in parliamentary by elections. Local councillors demonstrate no such	
		honourable behaviour it seems.	
22	Whole Council Elections	None	Helen Taylor, Clerk to Yaxley Parish Council
23		Whilst Great Paxton Parish Council acknowledged the importance of continuity in terms of their local District Council representation, Parish Councillors recognised that 'whole council elections' represented better value for money at a time when local authorities needed to reduce services and was a cost saving which could be achieved without impacting on other 'essential' services.	Great Paxton Parish Council
24	Whole Council Elections	Members consider that should this happen the Town Council elections should also take place in the same year.	Alison Melnyczuk, St Ives Town Council
25	Whole Council Elections	This will be more efficient and could save costs	Jane Bowd, Holywell-cum- Needingworth Parish Council
26	Whole Council Elections	I am writing on behalf of Great Staughton Parish Council to make our representations to the boundary review being undertaken by Huntingdonshire District Council.	Dianne Palmer, Clerk - Great Staughton Parish Council

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		The Parish Council believes that a District Councillor should be as accessible to the electorate as possible. In a relatively sparsely populated rural area we appreciate this means joining together a few similar villages into a single ward. If however every ward would need to be a minimum 3 Councillor ward, as we understand would be required to sustain annual elections, this would mean rural wards such as ours would be very geographically large. As a consequence the likelihood of having a relative local Councillor is significantly reduced.  The Parish Council would therefore like to add its voice to a 4 yearly all out election	
		and the retention of single member wards.	
27	Whole Council Elections	Makes sense to be like CCC	Personal – No name supplied
28	Whole Council Elections	None	Personal – Name supplied
29	Whole Council Elections	None	Personal – Name supplied
30	Whole Council Elections	None	Personal – No name supplied
31	Whole Council Elections	I would like to see additional information on the relative cost of 'hosting' the two options. Are three smaller elections more or less cost effective than 1 whole election?	Personal – No name supplied
32	Whole Council Elections	Makes the whole process easier to understand	Personal – No name supplied
33	Whole Council Elections	With the budget cuts necessary over the coming years I would rather Huntingdonshire District Council held elections once every 4 years in line with County Council and Parish Councils.	Personal – Name supplied
34	Whole Council Elections	Would save money	Personal – No name supplied
35	Whole Council Elections	None	Personal – No name supplied
36	Whole Council Elections	Electors can concentrate their minds on local representation by whole council elections every four years. This is to be preferred to elections by thirds when local representation is generally overshadowed by the different national or regional polls that local polls are combined with.	Personal – Name supplied

